

Event Report of Kick Start and Orientation Workshop for CGCCs

Under the Project
'CitizensUp'

“Contributing towards Corruption Free and Transparent Service Delivery in ‘Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS)’ through Civic Engagement in Jaipur and Tonk Districts of Rajasthan, India”

Jaipur, May 15, 2012

Introduction

CUTS Centre for Consumer Action, Research & Training (CUTS CART) in partnership with the Partnership for Transparency Fund (PTF) organised a one-day Launch cum orientation workshop under its Third Phase of Right to Information project (CitizensUp) in Jaipur on May 15, 2012. The project will be implemented in four blocks of Jaipur (Dudu, Sambhar, Phagi and Govindgarh) and two blocks of Tonk (Niwai & Malpura) respectively.

In the workshop selected Consortium of Groups for Combating Corruption (CGCCs) were oriented for initiating grassroot action with local community for ensuring entitlements of common people under Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS), inclusion of the marginalised sections of the society, improving governance and enhancing the usage of Right to Information (RTI) Act for better service and accountability issue.

Objective

The prime objective of this workshop was to provide a common platform to all CGCCs members to get orientated about the project goals, objectives, outputs, activities and their role, responsibilities for achieving desired outcomes. It also provided an opportunity for participants to share their experiences with team members and concerned officials. The workshop was also organised for promoting the effective usage of RTI Act 2005 and creating awareness among people against the prevailing corrupt practices in service delivery of MGNREGS, so that transparency and accountability in service delivery and decision making process of MGNREGS can be enhanced.

Participants

More than 70 including T Chief

R C Gupta, District Coordinator Jaipur; P R to Rural Minister, Rajasthan; of civil society



participants Srinivasan, State Information Commissioner; Additional Programme (MGNREGS), Sharma, Adviser Development Government of representatives organisations

and development institutes, RTI activists, PRI members and media persons actively participated in the meeting and shared their valuable subject knowledge and experiences.

Proceedings



Arti Pandey Tiwari, Project Officer, CUTS International extended a word of welcome to esteemed guests and delegates. She briefly introduced all the participants about the objectives and agenda of the workshop and requested to them to take part in the workshop actively and share the valuable experiences related to the MGNREGS so that all the participants can be benefitted with each other's practical experiences. She briefly read out the day long schedule activities. Then all delegates introduced themselves with the brief introduction of their organisation, the type of work they are working in general and related to MGNREGS.

Inaugural Session

Om Prakash Arya, CUTS CART in his introductory remarks said that since long time CUTS is working on MGNREGS and RTI, but this project is again a new beginning with the objective of including the people in the developmental process. He further added that it should be noted that Indian Parliament has completed 60 years of its existence and considered to be the largest democratic nation of the world, but still we are lagging behind in having population with increased literacy. He said that the people, who are sitting in the respective houses, are not able to maintain the dignity of the Parliament.



Today there is drought of good governance everywhere. As far as the awareness is concerned, 70 percent of the population is not aware of basic things, he said that during the implementation of one of its project he talked with the entitlement holders of MGNREGS

about the name of country, place they don't know about the basic structure of constitution, so in this scenario how can we think that they will have capacity to fight for the rights given to them under the Employment scheme like MGNREGS. All the existing actors in his schemes are accountable to their immediate seniors there is no system of downward accountability.

He further added that the project aims at the inclusion of 70 percent of the people in the decision making process as culture of good governance for making a vibrant democracy can only be established after assuring the civic engagement.

Project Overview

Madhu Sudan Sharma, CUTS CART said that this intervention is in its third stage and two phases have already been successfully completed with inclusion of people and ensuring transparency in working of different government departments. He started his presentation with a brief introduction of the organisation and its programme areas. He further said that CUTS initiated this project with support from Partnership for Transparency Fund to enhance transparency and encourage people's participation.



During first phase awareness on the effective usage of RTI Act for combating corruption was generated among common citizenries with the formation of a 'Consortium of Groups for Combating Corruption' popularly known as CGCCs.

In the second phase project activities concentrated on three schemes of Rural Development Department (MGNREGS, *Indira Aavas Yojana* and *Swarnjayanti Gram Swarozgar Yojana*) with the

focus on reforming the processes of service delivery and decision making to assert the entitlements of the common people in a bribe or corruption free manner.

He further added that in the third phase which will be implemented in six selected blocks of Rajasthan with objectives of identifying gaps in the service delivery in different stipulated entitlements under MGNREGS, inclusion of excluded social groups in the job scheme, ensuring 100 days of jobs to the eligible excluded families by promoting written demands of jobs and getting fuller wages for it and if not getting timely payments demanding allowances for delayed payments and unemployment allowances as well in case if job is not provided within the stipulated time of 15 days.

He added that MGNREGS is one of the schemes which has strong transparency and accountability inbuilt mechanism, such as complain handling and grievance redressal, proactive disclosure of budget and necessary information provisions of RTI. The urgent need is to involve key stakeholders in its implementation and decision making processes as this scheme is run by local *panchayats* for local people to create local assets.

Special Address

P R Sharma, Adviser, Minister of Rural Development and *Panchayati Raj*, Government of Rajasthan and consultant United Nations Children's Fund (UNICEF), Rajasthan in his special address opined that if transparency and accountability is assured at local level which is the end level of service delivery then there are chances of getting better results.



Talking on MGNREG Act he said that this Act is based on Article 21 of the Constitution which states that everyone has 'right to live' with dignity. The MGNREGS came in 2005 and since then several amendments have been made for better implementation. He added that though several good acts, policies, rules and regulations are made but due to poor implementation, there are

gaps which need to be overcome by taking appropriate measures for getting better outcomes of these schemes in India.

He emphasised on the urgent need for establishing NGO networking and institutionalising PRIs for making changes at the grassroots, as there are many challenges at this level and NGOs can play a major role in raising local issues and ensuring civic participation in the development which is meant for them only.

He mentioned that entitlement holders under MGNREGS should learn about their rights and entitlements and capable enough of fighting for these. He briefed about the upcoming *Gram Panchayat* level IT centres which will definitely improve the local governance process and effective implementation of the flagship schemes like MGNREGS. He added that the government is continuously equipping the *gram panchayats* with resources but there is lack of proper planning and implementation. Sharma also made all participants clear about the concept of social audit and detailed about the primary and secondary stakeholder's key role in making MGNREGS a successful programme.

He emphasised on sharing of success stories across the states for replicating such models in MGNREGS so as to make services more effective. He said that it is not always the case of total failure in successful implementation of the programme. Rajasthan stood first in the utilisation of the planned budget and got a prize of Rs 1.50 crore from Central government in 2010 and stood third and received prize of Rs one crore in 2012. Some of the *gram panchayats* also won prizes of Rs one crore to Rs 20 lakh for their best performances.

Towards the end of the workshop, he said that rich discussion has taken place on the administrative structure, available resources, implementation policies related to local governance and development

processes and now it is the responsibility of CSOs to take it forward and ensure better outcomes by creating awareness about these processes and mechanism at the grassroots among communities.

Inaugural Address

Ramesh Gupta, Additional District Programme Coordinator, MGNREGS, Jaipur asked participants about their existing problems so that he can address the audience accordingly by taking these into account. The problems were related to delayed wage payments, poor worksite facilities, less than stipulated wages, faulty measurement processes, lack of interest of *gram panchayats* in MGNREGS and poor quality of assets created under MGNREGS and weak civic participation in the decision making processes etc. He opined that one has to find a solution to these problems. He admitted the fact that there is a vast gap between people's expectation and systemic efficiency in schemes due to various reasons.



He shed light on three aspects: rights, transparency and accountability. On the issue of entitlements and rights of MGNREGS workers, he said that there is provision for 100 days of employment under the Act and it is their right to get it, and whenever they demand for the job service provider has to provide them the job and timely payment.

Regarding complaints on non-availability of Form no 6 he commented that government had made all possible ways to make it available to workers so that people who want to get job can easily get it. The *Rojgar Sahayak*, who is a local person of the village will go to each household and get the form filled but people are not aware of such provisions and even who know are not practicing the same.

While discussing on the delay in payment Gupta said that in Jaipur a system is soon going to be introduced under which serious penalties will be imposed on officers who will be responsible for making any such delay in wage payments without any viable reason in the MGNREGS and even can be terminated from the service and also there will be a separate column in the salary slip where rate of absenteeism and pending requests will be entered and accordingly salary will be deducted.

Regarding the measurement of the task and rate of payment, he said that wages are always decided on the basis of percentage of work done and based on the measurement taken by JTAs. Gupta further said that as far as the transparency in the working system is concerned it is maintained at each and every level, what has been done at which level can be traced from the available records in the computer.

There is a register No 12 available with *gram panchayats* which provides the description of the work done under MGNREGS and details are also placed on the boards and walls of *gram panchayats*, including timely entries in job cards of the entitlement holders. He said that today information is

available online so there is need to increase awareness and people's participation for better implementation. NGOs should also be part of meetings and discussions in *gram sabhas*. He also said added that MGNREGS is the only scheme which has changed the picture of rural and national economy of the country and also made women empowered and financially independent.

Technical Session – I

Madhu Sudan Sharma made a presentation on 'Tasks and targets to be achieved by CGCC under project'. He emphasised on inclusion of the targeted and identified eligible entitlement holders of selected blocks, getting all the guaranteed stipulated entitlements, such as days of employment, wages, allowances and facilities at worksites, effective participation of the targeted and identified entitlement holders at all stages of identification, planning, monitoring and evaluation of MGNREGS and improvement of the quality of governance and reduction in corruption in MGNREGS in Rajasthan, especially in Jaipur and Tonk districts of Rajasthan.

There will be four quarterly meeting for tracking the progress and achieving the objectives of the project. Follow up of the filed RTI requests will be done on a regular basis. All selected CGCCs will conduct a baseline survey to know the existing situation, and accordingly people's participation will be increased. All CGCCs will prepare reports for activities conducted and document case studies. Quarterly meetings will be conducted for getting desired outcomes and quarterly newsletter will be published and disseminated.

After the presentation, participants were provided with the feedback form in which they have to provide the description of their working areas and action plan related to project implementation.

Open Discussions

During this session, participants were actively involved in getting solutions to problems by listening to resource persons. The key issues raised during the discussion were: how to ensure the presence of concerned members in meetings conducted on different days of the month, what are the powers of *Sarpanch* for improving the service delivery and how they can raise voice against the opposition, what are the steps taken by the government for ensuring the transparency and accountability, and how can the entitlement holders be benefitted?. All the queries raised by the participants were suitably answered.

Technical Session – II

Madhu Sudan Sharma welcomed T. Srinivasan, State Chief Information Commissioner, Rajasthan in the session on RTI. He gave formal introduction to the participants. Srinivasan chaired the session.

T Srinivasan, State Chief Information Commissioner, Rajasthan said that today when he got the chance to speak with the *Sarpanch* he want to discuss problems that generally occur in rural areas. He said that *Sarpanch* is the first appellate authority at the *Panchayat* level, and *gram sachivas* are the public information officers (PIOs) who are responsible for giving answers. He further said that it is very important to give the requisite information if anybody asks for it as participation of the people is necessary for development, and for this, there should be proper dissemination of information. He added that PRIs are the third tier of the government system and large amount of money is spent by

them to ensure transparency by maintaining all records in a proper format, but quite often it is seen that record maintenance system at *panchayats* is very poor due to lack of government policy or guidelines which is need of the hour in the era of RTI.

Srinivasan expressed his concern about the people who ask for information in a very vague manner, and it is not possible for the PIO or Appellate Authority to read or understand the meaning of the request made on part of applicants of RTI. It is very necessary that information should be asked in a very specific manner and concerned person should be provided information within stipulated time. He further added that each department should have proper record maintenance system, which will help giving timely responses. He said that a high penalty should be imposed on concerned persons in case of delay in giving responses in order to streamline the process and ensure accountability. He said that people should discriminate between information and grievance redressal.



Open Session

During the session participants raised queries which were suitably answered by the Chief Information Commissioner. While responding to the query of whether small NGOs also come under the purview of the RTI Act he said that NGOs which have received around 50 percent of their total budget from Government only will come under the purview of the RTI act rest will not come because NGOs merely registered under the societies registration act cannot be considered as a



public authority. All the participants were given the knowledge about 'Right To information' again, how to file RTI request, what to ask and in how many days the responses could be get etc.

Vote of Thanks and Summarisation

At the end, **Amar Deep Singh, Senior Project Officer, CUTS-CART** conveyed his sincere thanks to P.R Sharma and Ramesh Gupta for sharing different policy related developments done by the government for streamlining the process and T Srinivasan for equipping participants with various aspects of filing RTI. He also extended his thanks to all CGCCs for actively participating in the workshop and concluded by saying that the information disseminated will contribute in getting the desired outcomes.

Media

Stay Connected / Thursday, May 17, 2012

दिव्य जागरण

HOME समसामयिक देश-विदेश एक्सक्लूसिव राजनीति

मनरेगा पर कार्यशाला 15 मई को



जयपुर। कट्स द्वारा उपभोक्ता संरक्षण एवं सूचना के अधिकार के प्रति लोगों के जागरूकता स्तर को बढ़ाने, पारदर्शिता तथा जवाबदेहिता की संस्कृति के विकास, सरकारी सेवाओं को सुचारु करने तथा निर्णयों में लोगों की भागीदारी सुनिश्चित करने के उद्देश्यों से कई महत्वपूर्ण पहल की गई हैं। कट्स का ही एक केन्द्र (कट्स-कार्ट) पिछले छह वर्षों से सुशासन स्थापित करने के उपकरण सूचना के अधिकार का उपयोग विभिन्न योजनाओं, जिसमें मनरेगा भी शामिल है, में निहित लाभों को इन योजनाओं के हकदार लोगों तक पहुंचाने के लिए कर रहा है, ताकि इन योजनाओं का अधिक से अधिक लाभ उनको को मिल सके और सेवाओं तथा लोगों की भागीदारी के स्तर में सुधार लाया जा सके। ग्रामीण विकास विभाग द्वारा संचालित मनरेगा के तहत नियत दिनों का रोजगार व पूर्ण मजदूरी समय पर दिलाना, कार्य स्थल पर बेहतर सुविधाओं को उपलब्ध करवाना, आम लोगों का मनरेगा में रुझान बढ़ाना तथा मनरेगा में भ्रष्टाचार कम करना व पारदर्शिता व जवाबदेहिता बढ़ाने के प्रयास करने के उद्देश्य से कट्स कार्ट, पार्टनरशिप फॉर ट्रांसपेरेंसी फण्ड के साथ मिलकर हेतु जयपुर व टोंक जिलों के छह ब्लॉकों में एक परियोजना की शुरुआत कर रहा है। इस संबंध में एक कार्यशाला का आयोजन दिनांक 15 मई, 2012 को होटल जयपुर पैलेस, सहकार मार्ग, लक्ष्मी मंदिर सिनेमा के पास, टोंक फाटक, जयपुर में प्रातः 11.00 बजे से सायं 4.00 बजे तक किया जा रहा है। इस कार्यशाला में सरकारी विभागों के सम्बन्धित अधिकारी, राज्य सूचना आयोग के आयुक्त, स्वयंसेवी संस्थाओं के प्रतिभागी, आर.टी.आई. कार्यकर्ता व मीडियाकर्मी भाग लेंगे।

कट्स का ही एक केन्द्र (कट्स-कार्ट) पिछले छह वर्षों से सुशासन स्थापित करने के उपकरण सूचना के अधिकार का उपयोग विभिन्न योजनाओं, जिसमें मनरेगा भी शामिल है, में निहित लाभों को इन योजनाओं के हकदार लोगों तक पहुंचाने के लिए कर रहा है, ताकि इन योजनाओं का अधिक से अधिक लाभ उनको को मिल सके और सेवाओं तथा लोगों की भागीदारी के स्तर में सुधार लाया जा सके। ग्रामीण विकास विभाग द्वारा संचालित मनरेगा के तहत नियत दिनों का रोजगार व पूर्ण मजदूरी समय पर दिलाना, कार्य स्थल पर बेहतर सुविधाओं को उपलब्ध करवाना, आम लोगों का मनरेगा में रुझान बढ़ाना तथा मनरेगा में भ्रष्टाचार कम करना व पारदर्शिता व जवाबदेहिता बढ़ाने के प्रयास करने के उद्देश्य से कट्स कार्ट, पार्टनरशिप फॉर ट्रांसपेरेंसी फण्ड के साथ मिलकर हेतु जयपुर व टोंक जिलों के छह ब्लॉकों में एक परियोजना की शुरुआत कर रहा है। इस संबंध में एक कार्यशाला का आयोजन दिनांक 15 मई, 2012 को होटल जयपुर पैलेस, सहकार मार्ग, लक्ष्मी मंदिर सिनेमा के पास, टोंक फाटक, जयपुर में प्रातः 11.00 बजे से सायं 4.00 बजे तक किया जा रहा है। इस कार्यशाला में सरकारी विभागों के सम्बन्धित अधिकारी, राज्य सूचना आयोग के आयुक्त, स्वयंसेवी संस्थाओं के प्रतिभागी, आर.टी.आई. कार्यकर्ता व मीडियाकर्मी भाग लेंगे।

राजस्थान पत्रिका
जयपुर . मंगलवार
15.05.2012

शहर में आज...

प्रातः 11 बजे, होटल जयपुर पैलेस, सहकार मार्ग, टोंक फाटक में कट्स की ओर से 'मनरेगा' पर एक दिवसीय कार्यशाला।

राजस्थान पत्रिका
जयपुर . बुधवार
16.05.2012

'सरपंच कहलाने में शर्म आती है'

जयपुर . केन्द्र और राज्य सरकार मनरेगा में रोजगार देने का दावा कर भले ही वाहवाही लूट रही हो, लेकिन फील्ड की सच्चाई ये है कि दो-दो साल से काम को मंजूरी नहीं मिल रही। एक ही जोहड़ की खुदाई कब तक करवाते रहें। काम करने के बाद भी मजदूरों को भुगतान नहीं किया जा रहा। उच्चाधिकारी से मिलो तो स्थानीय अधिकारी नाराज होकर दुर्व्यवहार करते हैं। कहते हैं जा कर ले शिकायत...ऐसे हाल में तो खुद को सरपंच कहलाने में भी शर्म महसूस होने लगी है। मनरेगा के हाल पर यह पीड़ा बयां की फागी के माधोरजपुर की सरपंच अंजना कुमावत ने। मौका था कट्स की ओर से मंगलवार को आयोजित एक दिवसीय कार्यशाला का। सरपंच कुमावत ने कहा कि माधोरजपुरा तो एक उदाहरण है, उपखण्ड की हर पंचायत समिति में हालात बेहद खराब हैं। रिकॉर्ड के नाम पर खानापूति हो रही है और हम कुछ नहीं कर पा रहे हैं। धौधोली (दूदू) के संघर्ष संस्था के निर्देशक छोलीलाल गुर्जर ने जॉब कार्ड में धांधली का मुद्दा उठाया और कहा कि शिकायत पर भी कार्रवाई नहीं हो रही। कम दर पर सामग्री के टेण्डर देने के बाद काम में गुणवत्ता की बात करना बेमानी है।

Impact on Policy

Just after two days of the workshop all the issues came out in the workshop were discussed in the 'State Job Guarantee Council' chaired by the Mr. Ashok Gehlot, Chief Minister of Rajasthan taken up the workshop issues and announced for strict action for wrong doers statewide.

जयपुर, गुरुवार
17 मई 2012

डेली न्यूज

मनरेगा में काम न देना अपराध

बोले गहलोत

राजस्थान रोजगार गारंटी परिषद की बैठक में दिए भुगतान में देरी करने वालों पर कार्यवाही के निर्देश सिटी रिपोर्ट

जयपुर > 16 मई

मुख्यमंत्री अशोक गहलोत ने कहा कि मनरेगा में अगर मांगने पर काम नहीं दिया जाता तो इससे बड़ा कोई अपराध नहीं है। मुख्यमंत्री बुधवार को राजस्थान रोजगार गारंटी परिषद की चौथी बैठक की अध्यक्षता करते हुए बोल रहे थे। उन्होंने मनरेगा में काम मांगने के लिए प्रयोग किए जाने वाले फार्म छह को पूरी गंभीरता से लिए जाने तथा इसकी रसीद नहीं देने वाले कर्मचारियों के खिलाफ सख्त से सख्त कार्रवाई करने के निर्देश दिए। मुख्यमंत्रियों ने निर्देश दिए कि मनरेगा के तहत लोगों को काम मिले, मजदूरी का समय पर भुगतान सुनिश्चित किया जाए और भुगतान में देरी करने वाले के विरुद्ध कार्यवाही के साथ ही पीड़ित व्यक्ति को मुआवजा भी दिलवाया जाए। उन्होंने गैर सरकारी संगठनों से फार्म नंबर 6 का वितरण करवाने में विभाग के साथ भागीदारी निभाने की अपील की।

बैठक में ग्राम पंचायतों में बनने वाले रजिष्ट्र गांधी सेवा केंद्र की लागत 10 लाख रु. से अधिक होने पर अतिरिक्त राशि मनरेगा से वहन किए जाने के प्रस्ताव का अनुमोदन किया गया। बैठक में मजदूर किसान शक्ति संगठन के शंकर सिंह ने

सहारा, कबोड़ी और खेरवा जातियों के लिए मनरेगा में 200 दिन रोजगार दिए जाने, राज्य की न्यूनतम मजदूरी और मनरेगा में मिलने वाली मजदूरी के अंतर को दूर करने, मनरेगा में सामाजिक अकेक्षण के लिए स्वतंत्र सोसायटी का गठन करने और गांवों में हुए कार्यों को दीवारों पर लेखन का कार्य पुनः शुरू करने का प्रस्ताव रखा। बैठक में ग्रामीण विकास एवं पंचायतीराज मंत्री महेन्द्रजीत सिंह मालवीय, कृषि मंत्री हरजीराम बुरडुका, जल संसाधन एवं राज्यस्व मंत्री हेमराम चौधरी, सार्वजनिक निर्माण मंत्री भरत सिंह, मुख्य सचिव सिके मैथ्यू, ग्रामीण विकास एवं पंचायतीराज राज्य मंत्री विनोद कुमार लालावली, संसदीय सचिव रमेश मीणा, जिला प्रमुख झुझुं हनुमान प्रसाद, दीसा के प्रमुख अजोत सिंह महूआ आदि मौजूद थे।

दैनिक भास्कर

जयपुर • बुधवार, 17 मई, 2012

मनरेगा में काम मांगने के फॉर्म की रसीद नहीं देने पर होगी कार्रवाई

रोजगार गारंटी परिषद की चौथी बैठक में मुख्यमंत्री ने दिए जरूरी निर्देश

शिव संकायकार, जयपुर

छत्वा राज वहन करेगा

मनरेगा के तहत गांवों में काम मांगने के फॉर्म नंबर 6 को गंभीरता से नहीं लेने और इसकी रसीद नहीं देने वाले कर्मचारियों के खिलाफ सख्त कार्रवाई होगी। इस अवसर के दौरान मुख्यमंत्री अशोक गहलोत ने कार्यवाही को गतिमान रोजगार गारंटी परिषद की बैठक में किया। मुख्यमंत्री ने इसके लिए कर्मचारियों को निर्देश दिया था कि वे बैठक की अध्यक्षता कर रहे थे। बैठक में मुख्य सचिव सिके मैथ्यू के साथ परिषद के सदस्य और विभिन्न संस्थाओं के प्रतिनिधि मौजूद थे।

गहलोत ने कहा कि मनरेगा के मामले में राजस्थान का देश में पहला स्थान है। मनरेगा की वजह से ही अन्नदातों के कष्टों को दूर करने में मदद मिले, गांव-गांव को व्यवस्थित करे। उन्होंने कहा कि मनरेगा के तहत लोगों को काम मिले, मजदूरी का समय पर भुगतान सुनिश्चित किया जाए और भुगतान में देरी करने वाले के विरुद्ध कार्यवाही के साथ ही पीड़ित व्यक्ति को मुआवजा भी दिलवाया जाए। उन्होंने गैर सरकारी संगठनों से फार्म नंबर 6 का वितरण करवाने में विभाग के साथ भागीदारी निभाने की अपील की।

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